

SINER-GI project Montpellier Plenary meeting 6 – 7 September 2006

Report 3 : main findings from workpackage 3 "conceptual synthesis" B. Sylvander and G. Allaire (P1 - INRA – Toulouse)

The WP3 report (D3)

- To be delivered month 17 (october)
- WP3 is a synthesis of the :
 - WP1 report (D1) : E. Thevenod-Mottet (Agridea),
 - WP2 report (D2) : G. Belletti and A. Marescotti (University of Firenze), with G. Giraud (Enitac), A. Tregear (University of Edimburg) and S. Reviron (Agridea)
- Base for the WP4 report (case study selection process and methodology)

Summary of the presentation

- Introduction
- 1. Overall context
- 2. Definitions
- 3. Diversity of GIs' systems and GIs' protection schemes
 - a. Product and product networks
 - b. Market rules and markets' patterns
 - c. Typology of the GIs systems
 - d. Polity and policy networks
- 4. Cases study selection and Success factors
- Conclusion



The objectives of WP3

- I. Scientific elaboration of the GIs <u>transferability</u> conditions and of a comprehensive analytical grid.
- 2. Characterisation of the diversity of GIs situations and of GIs impacts and identification of theoretically grounded success differentiation factors.
- 3. Building indicators for monitoring and measuring impact of GIs and evaluating their conditions of success.



Transferability issue

- Applied to GIs : misleading notion ("cut and paste" process ?)
- D1 and D2 account for the great diversity of products, markets and institutional and legal frameworks.
- Diverse interpretations of the legal provisions around the world
- Contradictory interests and conflicting standpoints in the international negotiations
- Gls definitions are likely to be diverging in the future, according to the type of "forum" to which they refers.
 - \rightarrow The "concept of GI" may become meaningless ?
- → The GI forum has to become attractive on the forum shopping market. How ?
- → But the "knowledge / technological transfer" of tools is still an important economic issue

1. Overall context

- Intellectual property rights (IPRs), Standard Setting Organisations (SSOs), "forums" : play news and important roles in market regulation under a new international trade governance (or regime)
- Globalization : changes within the world's economies.
- Trends in several interlinked domains :
 - Citizens as informed consumers, demanding variety
 - Markets standards et commoditisation of standards
 - State failures (in providing variety) and weakening of states
 - Dominance of neo-liberalism conceptions
 - Shifts in public concerns and funding of agriculture production and rural development.

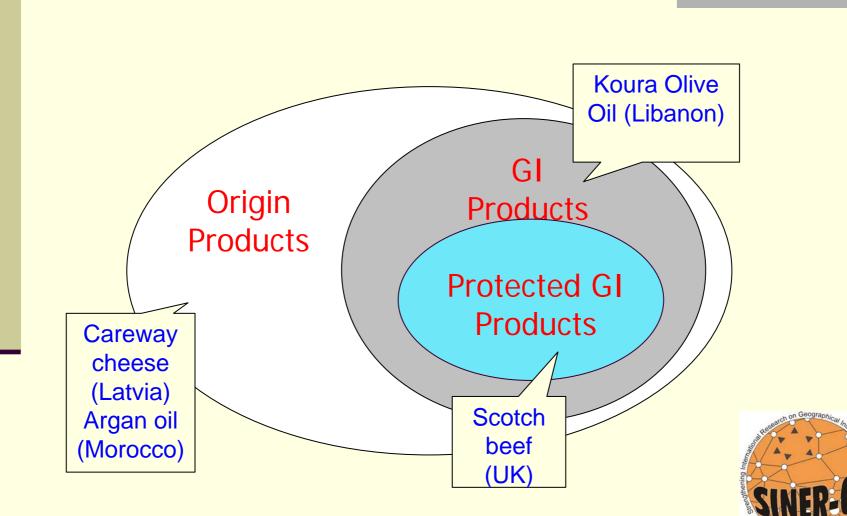


2. Definitions

- "Geographical indications are, for the purposes of this Agreement, indications which identify a good as originating in the territory of a Member, or a region or locality in that territory, where a given quality, reputation or other characteristic of the good is essentially attributable to its geographical origin."
 - So there are :
 - A pragmatic issue : which types of goods are concerned
 - An institutional issue : which types of identifiers are concerned



2. Definitions (recall)



3. Diversity of the OP/GI systems

Product and actor's network
The governance issue
Market patterns and market rules
The scaling up issue
Policies and public action instruments
The protection / support issues



a. Product and actors' networks

- Diversity of products with a geographical identifier, within the frame of the global quality economy
- Diversity of initiators / stakeholders and their motives
- Diversity of organisations and governance forms



Diversity of products with a geographical indication as identifier, within the frame of the global quality economy (D2)

- TMP, CTMP, PDOP, PGIP, GIP (product + identifier)
- Organic products (product + identifier)
- Fair trade (product + identifier)
- Farmhouse products (producer + product + identifier)
- Handicraft products (producer + product + identifier)
- Direct sales products (producer + product)
- Local products (producer + product)
- Etc..



Initiators / stakeholders motives

- Recover the use of usurped names (Charlevoix Lamb, Melton Mowbray pork pies)
- Improve the access to markets (especially export markets) (Tequila)
- Preserve the biodiversity and fight against biopiracy (India)
- Protect the traditional know how (Fin gras, F; Argan oil, Morocco)
- Support collective development initiatives (Sotol, Mexico)
- Other stakes can be mentioned :
- Better regulate market fluctuations, through product differentiation and market segmentation on the domestic and international markets as well (tequila ?)
- Better implement the overall market rules (labelling, fight against fraud and counterfeiting, sanitary standards, traceability, ...)
- Support individual (industrial) strategies...(Charanda, Mexico)



Adapted from Sautier (2005)

Initiators / stakeholders motives

- Their natures are diverse
 - Producers (most of the european cases)
 - Interprofessionnal bodies (most of the european cases)
 - Governments (Mexico, Greece, ..)
 - Consumers
 - Others

Adapted from Sautier (2005)



Market structures and governance

- Many different market structures
 - Single firm : (Zagora apple, laguiole)
 - Monopoly with fringes : (Roquefort, crottin de chavignoles)
 - Oligopoly : (Beaufort)
 - Scattered structure (Parmiggiano reggiano, It)
- Several governance forms
 - Corporate governance : single firm, channel captain
 - Clubs (collective marks, certain CTM ?)
 - Interprofessionnal bodies / unions
 - Weak (Cantal, F)
 - Strong (Comté, F)

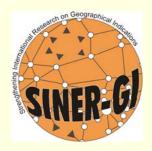


Three theoretical governance forms (Dolphins, 2004)

	Market features	Decision making
"Territorial governance" (Charlevoix lamb, Ca)	Local markets and networks	Main decision makers are supported by local institutions and share a common interest with local actors
"Sectoral governance" (Scotch beef, UK)	Global market rules	Collective body (any kind of "filière coordination") manage part of the decisions
"Corporate governance" (Zagora apple, Gr)	Global market rules	A single firm or a "channel captain"

b. Market rules and market configurations

- "Market liberalization" not completed :
 - IPR, investment provisions, workforce transfers, agricultural policies, trade barriers, cultural goods, etc.
 - Free trade areas ?
 - Implementation ?
 - Still areas outside the markets
 - WTO Memberships
 - Wars



States / markets

- Neo-liberalism and State's decreasing
- Private sectors taking over public services ?
- Emergence and development of a mix of private / public standards (environment, fair trade, GIs, etc.)
- Institutionnal forums and Standard Setting Organisations (SSO)
- Forum shopping : ability of the actors to resort to the market for standards



Consumers / buyers

- Many studies concern a special product, a special region or a special distribution channel → generalisation difficult to produce
- Wines, cheeses, olive oils, fresh and processed meat are the most analysed items.
- Sociological profile of consumers : GI products' consumption concerns
 - mostly the highest incomes (urban connoisseurs)
 - and also the lowest incomes, when purchasing in the production region (consumers familiar with the product).
- General interest for GI products growing,
 - GI may be synonymous with quality and traceability
 - GI is bearing references to culture, culinary habits, tradition, heritage from previous generations, pride and feeling of belonging, etc..).
 - Increasing importance of the place products
 - Recent sanitary crisis enhance the interest for origin as consumer reassurance
 - The context of consumption is also playing a crucial role, but it seems quite difficult to identify a typical "GI purchasing customer".



Special protection schemes and

consumers

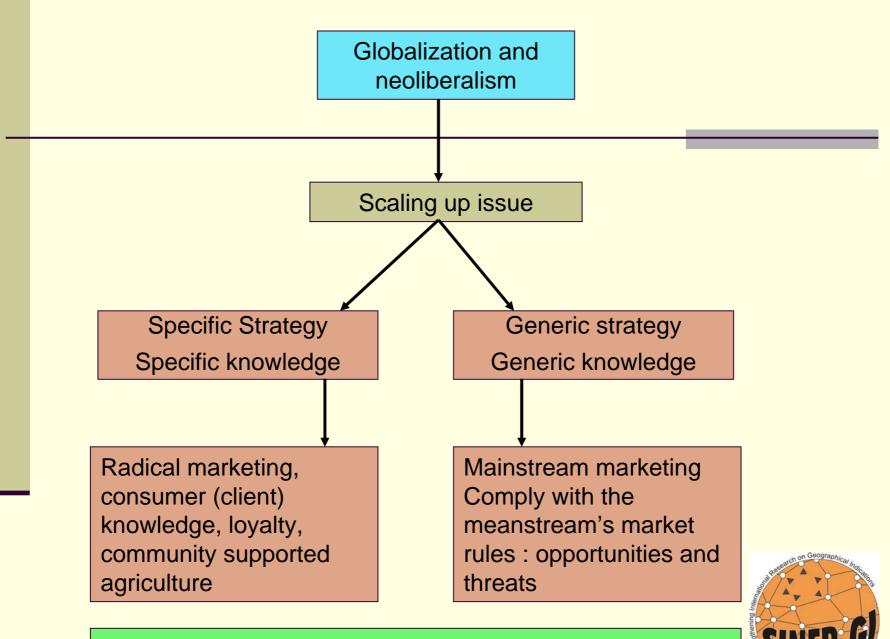
- The GI identifier : decision making tool for many consumers, as they have a perception of enhanced quality, they valorise the guarantee of origin
- Willingness to pay may be fairly high in some cases
- Weak spontaneous recognition of the sign, even in Italy and France, where those signs are old.
- They may appear weaker than the private brand
- When combined with private brand, their value may be higher
- The content of the GIs' message : appears quite vague (related to sensory quality, sanitary quality, health, tradition, small scale, etc..)
- In some not frequent cases : related to public goods (as environment, landscapes, rural development, etc.), while the reality cannot be verified by the buyers (credence goods)
- Globally, the research put into evidence a kind of credibility gap attached to the GIs' message

Are OP/GIs sectors mainstreaming ?

- Market structures are quite diverse in the GI sectors, but :
- Are GIs sectors mainstreaming ?
 - Attractivity for GI products is high
 - Industrial firms and small holders operating on segmented markets : weak competition
 - They may be operating on same markets :
 - → Problems
 - Trademarks not always registered, usurpations / imitations, etc.
 - Necessity of knowledge transfer, not easily accessible

The scaling up issue

- Globalization and neo-liberalism lead to open market where competition is stronger (example : the wine market)
- All OP/GI products initiatives facing sooner or later a strategic question, summarized as the "scaling up" issue.
 - When growing, most of the GI producers have to comply with the generic market standards (sanitary standards, labeling, traceability, generic quality grading, more environmentally friendly production modes, etc.).
 - Standards requested by the supermarkets.
 - Larger firms (not necessarily specialized in GIs) are generally more able to meet those requirements than the smaller ones (often specialized).
 - A strategic turn for many specialized firms.
 - Sometimes specialized supply chains manage it well
 - Sometimes, it represents a serious threat and the scaling up must be carefully designed.



Novel or mature systems ?

c. Typology of the OP/GI systems

"A GI System is a organisation of actors' networks (privately or cooperatively owned), involving several types of stakeholders, including producers and consumers, which aims to improve the strategic marketing position of the GIs products by adding value to the a specific raw product through processing or marketing"

Main variable : generic / specific system

Second possible variable : novel / mature system ? Not decided yet

A typology based on genericity

	Resources	Types of markets and marketing tools
Generic system	Generic knowledge : general standards,	General market, supermarkets, exports and long distance sales,
Specific system	Cultural diversity, tradition, consumer knowledge and familiarity, loyalty and interpersonal links	community supported



d. Policies and instruments

- Four public justifications for GI protection and promotion
 - 1. Organisation of the competition
 - 2. Agricultural market's control
 - 3. Rural /local / regional development
 - 4. Resources preservation (natural and cultural resources)
- Differences in the history and among the national contexts

Sylvander et al. 2005, 2006



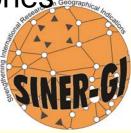
Two variables for the policies

- 1. « Kind and level » of the protection schemes
- 2. Other policy support



A typology for the GI protection schemes (D1)

- From prevention and repression of misleading or unfair use, with an enforcement on private initiative
 to definition of right holders and public enforcement
- From TM → to protected and registered GIs, through Certification Trademarks and weak GIs
- From wines and spirits \rightarrow to all kinds of products



From permissive protection schemes to prescriptive ones (D1)

Permissive scheme								
Prevention and repression of misleading or unfairDefinitionofrightholdersuse - Enforcement mainly on private initiativeenforcement					ht holders	and public		
Individual trademarks	Collective / certification marks	Definition of GIs when a conflict occurs	Definit GIs regulat	tion of by tions	Registered GIs (weak requiremen ts on quality)	Registered GIs with general requiremen ts on quality	Registered GIs with special requirement s (tradition, terroir)	

Judicial decisions	Purely administrative rules	Initiative from producers in relation with public policies
		eu

		ERE
Wines	Agro-food products	All kind of products

Refine this variable ? (debate of this morning)

- How to make this variable more dynamic ?
 - New products to come ?
 - New legal frames and new institutions ?
 - Frames which move fast / frames which move slowly ?



Other policy support

- Literature shows that protection policy cannot in itself account for OP/GI supply chains' development. Other crucial issues are playing an active role (if consistent with GIs) :
 - Agricultural policy (if relevant)
 - Competition / labelling / consumer policies
 - Rural / local Development policy
 - Environment, conservation and safety policiesResearch policy
- → Weak support / strong support



4. The analytical grid



A theoretical basis for the case study selection (example, to be refined)

		Gen	eric	Specific		
		Novel (?)	Mature (?)	Novel (?)	Mature (?)	
Permissive scheme (slow ?)	Weak public support	1		2		
Heterodoxy ? Consumer ?	Strong public support		3	4		
Prescriptive scheme	Weak public support	5			6	
(fast ?) Orthodoxy ? Producer ?	Strong public support			7	- The second	



Success factors ?

- Success » doe'snt mean much at a general level (taking in consideration the great observed diversity of the OP/GIs' systems and the GIs' protection schemes)
- → Success objectives / factors / criteria will be different in different OP/GI systems
- \rightarrow Therefore, we propose to define success with regards to :
 - The internal goals of the studied OP/GIs' systems
 - The contribution to the three dimensions of sustainability :
 - Economic efficiency
 - Social equity
 - Environmental integrity
- Methodological problems for assessing development impacts (D2)

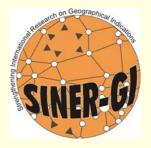


D2 : impacts of the OP/GI systems on sustainability (1/2)

	+	_		
	Market regulation (spillover effect) Introduce modern management tools Enhance collective action Makes alternative marketing possible Protect SME	Market effects (<i>Costa Rica coffee</i>) Risk for the added value to be captured by big firms (multiple retailers (<i>Migros/coop CH</i>) Flexibility and innovation problems Exclusion effects (<i>Foie gras, F</i>)		
E	+	-		
	Promotes local development / networks	Problems with power balance		
	Enhances multifunctionnality	Conflicts between multi-		
	Protects / enhances know how,	functionnality domains		
	resources, identity	Necessity of a critical mass (North		
	Roots activities in the region	<i>UK</i>)		
	Maintain SME			
	Keeps added value to producers	Exclusion effects		

D2 : impacts of the OP/GI systems on sustainability (2/2)

+	_
Codes of practices tool can be used for that purpose \rightarrow Local genetic resources \rightarrow	Generally : nothing in the regulations about environment
biodiversity Positive image can be exploited for environmental issues	Some derive effects (in some cases, economic growth takes precedence over environment) (<i>Roibos</i> <i>tea</i>)



Case study selection and success factors

OP/GI systems	1	2	3	4	5	6	7
Specific objectiv es							
Sustaina bility dimensi ons							
Specific Criteria							



Specific factors of success : 4 examples

_	Description of the OP/GI system	1	2	3	4
	Туре	Permissive Strong support Specific Mature	Permissive Weak support Generic Novel	Prescriptive Weak support Generic Mature	Permissive Strong support Generic Novel
	Internal Objectives	Local Development	Access to markets and/or regulate the markets	Fight against usurpation	New GI Externalities
	Sust. Social	Rural development			Broad local network
	Sust. Economic	Remain specific : how ? (radical marketing)	Manage the generic scaling up	Economic Brand policy / collective action / PGI ? CTM ?	Minimal
	Sust. Environmt	Minimal	Minimal, fight against derives ?	Minimal, fight against derives ?	Environment : landscapes, IPM

a. Analytical grid for stakeholders'/ actors' success factors

- 3.1. Actors *motivations* : identification of the drivers in GI approaches:
- 3.2. Relevance : specific products and relevant markets
 - 3.2.1. Codes of practices and quality
 - 3.2.2. Market and valorisation
- 3.3. Coherence of collective action (coordination / characterisation of GIs arrangements / governance)
- 3.4. Ability to manage the dynamics
 - 3.4.1. manage the scaling up issues
 - 3.4.2. manage the flexibility issues

A SINER-G

Adapted from Barjolle & Sylvander (2002)

b. Analytical grid for relationships between actors and society

- 41. The ability of the actors/systems to networking / negotiation / lobbying on public policies / forum shopping
- 42. The actor's / systems' credibility (ability to report on the controls)
- 43. Accountability : actors networks' ability to go from own survival to global sustainable development / public action

c. Analytical grid for public policy evaluation

Relations between →	Stakes / Effects	Stakes / Objectives	Objectives / Means	Means / Results	Objectives / Results	Objectives / Effects
Level ↓						
Society	<i>Impacts (out of the objectives)</i>					
Public action		Pertinence				(expected) Impacts
Evaluation of the public action			Coherence	Efficiency	Effectivene ss	

Barjolle & Thévenod-Mottet (2003), J. Plante (1991) ; Daucé (1998), Berriet-Sollec, Guérin, Vollet (2001)

Evaluation of the GI policy

	_						
Requirements on quality	1	2	3	4	5		
Involvement of public authorities	1	2	3	4	5		
Control/certification	1	2	3	4	5		
Organisational strength	1	2	3	4	5		
Effectiveness of the protection	1	2	3	4	5		
Types of GIs	Ту	pe C	Ту	pe D			
Evaluation (addition of all criteria) 5-10 10-15				-20	20	-25	



Thevenod-Mottet, 2006

Case study selection and success factors

OP/GI systems	1	2	3	4	5	6	7
Specific objectiv							
es							
Sustaina bility							
dimensi ons							
Specific Criteria							
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Thank you for attention !

