Key Action n° 5 Sustainable agriculture, fisheries and forestry, and integrated development of rural areas including mountain areas.

# Development of Origin Labelled Products: Humanity, Innovation, and Sustainability

# **DOLPHINS**

Contract QLK5-2000-00593

Enlarged Steering Committee (ESC) (Steering Committee + WP responsibles) <u>Minutes of the meeting</u> Paris, 11<sup>th</sup> to 13<sup>th</sup> of September 2003

Writer : Bertil Sylvander, Bernard Lassaut (Partner 1, Coordinator) Responsible : Bertil Sylvander (Partner 1, Coordinator) June 2003

## Participants : INRA-UREQUA, Le Mans, France

SRVA, Lausanne, Switzerland

University of Firenze, Italy

University of Parma, Italy DGS-SIA, Zaragoza, Spain University of Newcastle INRA, Toulouse, France

Agenda :

- Organisation of Parma meeting
  Preparation of the Task 3 OLP's archetypes and impact of scenarii,
   Work planning
- 3. Work planning

Bertil Sylvander (BS), Bernard Lassaut (BL) Dominique Barjolle (DB), Erik Thévenod-Mottet (ETM) Giovani Belletti (GB), Andrea Marescotti (AM) Filippo Arfini (FA) Luis Miguel Albisu (LMA) Angela Tregear (AT) Gilles Allaire (GA)

# Agenda for the WP7 meeting (11th – 13th September in Paris)

	Input	Chair
	11 September 2003	
14.30 Revising the agenda		
14.45	WP5	BS
Organisation of Parma meeting (1)	All (see Table 3 in	
	Bertil's paper)	
16.30 Break		
17.00		
Organisation of Parma meeting (1)		BS
	Bertil's paper (on the	
	basis of	
	partners'inputs)	
	All (see table 4 and 5	BS
	in Bertil's paper)	
19.00 Dinner		
Friday 12 September 2003		
08.00		
OLP archetypes , final decision,	All partners (see	DB
description of each archetype	Bertil's mail compiling	
Examples from all countries	those 5 <sup>th</sup> September)	
	See Angela's input	
13.00 Lunch		
14.00		AM
Strengths and weaknesses for each		
system		
40.00		
16.00		0.0
Scenarios	WP reports and	GB
Impact on the different OLPs Systems	Bertil's sum up	
17.30 Break		
18.00		
Policy recommendations	WP reports and	LMA
Need for new research	Bertil's sum up	
19.30 Dinner		
Saturday 13 th September 2003		
8.30		GB
Organisation of Parma meeting (2)	Filipo's and Bertil's	
	proposals	
10.00	p. 0p.000.0	BS
Planning the reporting to EU	Bertil's proposal	
12.00 End of the meeting		

# 1. Organisation of Parma meeting

Parma meeting is a tool to produce a final report on OLPs

We need to have the experts remarks and opinions about our work packages findings

The best is to give them the work package reports / the synthesis : main findings of each work package

It would be difficult for a non specialist to react only on the basis of the 5 pages synthesis, better to join WP5 and 6 reports than 1 to 4 :

In Parma we have to discuss the conclusions of task 2 and not task 1 that we discussed one year ago.

1.1 choice of the experts, lectures topics and questions to the experts

a) Someone from Industry (producing OLPs and standards) Question : How do you see the future of the OLP sector, with regards to the markets trends

b) Triani (sociologue) Same question

c) Elena Saraceno What future for Rural development in Europe with focus on OLPs

d) Susana Perez What future for OLP regulations and policy in the EU?

e) Philippe Lowe

Local networks and rural development : what is the role of OLPs ?

f) Mauguin The PDO-PGI policy in Europe : common integrated policy or subsidiarity ?

1.2 Seminar proceedings (see Work planning, decision taken)

It will be asked to each expert to bring a three pages presentation to the Parma final meeting. All the presentations and debates will be recorded. Each team will contribute to the transcription from tapes to computer of the lectures (when there is no paper) and of the debates:

Session 1: F. Arfini, L.M. Albisu, A. Tregear

Session 2 : D. Barjolle, F. Casabianca, G. Belletti, A. Marescotti

Session 3 : B. Sylvander

The three lectures of invited experts and debate : E. Thévenod-Mottet, B. Lassaut

# 1.3 Tentative programme for the Dolphins' final Seminar, Parma, 5 and 6 october 2003

#### Monday 6th October 2003

Time	Content	Input	Chair
9.00	Opening address	????	B. Sylvander
9.10	Introduction of the seminar : objectives (B. Sylvander)		
9.30	Session 1 The OLP supply chains and markets (WP 2, 4, and 5) (F. Arfini, L.M. Albisu, A. Tregear)		D. Barjolle
10.00	Comments from "someone from food ind" Comments from M. Triani (***)		
10.30	Debate		
11.00	Break	•	
11.30	Session 2 Public policies and institutions for OLPs ( <u>D. Barjolle</u> , F. Casabianca, G. Belletti, A. Marescotti) Comments from M. * Geuze (*** at OMPI)		Arfini
12.00	Comments from M. Mauguin (General Director of INAO) Debate		
12.30			
13.00	Lunch		
14.30 15.00 15.30	Session 3 WP 7 : OLP archetypes and scenarios (B. Sylvander, Directeur de recherches INRA-UREQUA) Comments from F. Sotte (***) Debate	B. Sylvander	L.M. Albisu
16.00	Break		
16.30	Workshop 1 : 4 groups (one by scenario) ➤ OLP archetypes and scenarios : what are the consequences on OLPs ?	Inputs : tables	Facilitators and reporters from SC
19.15	End & Dinner		

#### Tuesday 7 october 2003

Time	Content	Input	Chair
8.30	Local networks and rural development : what is the		F. Arfini
	role of OLPs ? (Philippe Lowe, ***)		
9.00	What future for OLP regulations and policy in the EU?		
	(Susana Perez , ***)		
9.30	What future for Rural development in Europe with		
	focus on OLPs (Elena Saraceno, ***)		
10.00	General debate		
10.30	Break		
11.00	Presentation of the recommendations to EU	Bertil	
11.30	Workshops 2 (4 brainstorming groups on the same		Members of SC
	topic)		***
	Recommendations		
	Need for new research		
13.00	Lunch		
14.30	Reports from the workshops		F. Casabianca
15.40	General discussion		
16.30	Conclusions on WP7 and on Dolphins	B. Sylvander	B. Sylvander
16.45	Concluding words	C. Giacomini	
17.00	End of the seminar and of Dolphins ! and Coffee / Char		
!			

# 2. Preparation of the task 3

#### 2.1 OLP's archetypes

The typology has bee modified as follows :

#### a. Variables/factors in discussion :

Novel systems / Mature systems (See angela's input June 03)

> Market organisation : existence of mechanisms of regulation (negotiation, procedures, ) for product quality, quantities, prices

- Structured systems / Non structured systems : see GB AM mail in June
- > Market dimension : size, access to exports
- Product status
- Governance
  - Not who decides but how are decisions processed and taken Basic variables for governance : norms, producer organisation, vertical links (Allaire Sylvander, 1995)

Sectoral and territorial (Barjolles Chappuis, Sylvander, 1998; Marty Sylvander, 2000) Sectoral governance : Product category, market logic, market power, the aim of dominant actors, norms are consistent with remote markets, no organisation of producers

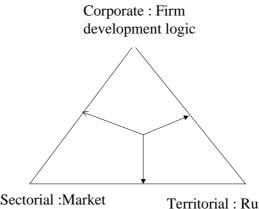
- Territorial : integrated in the local economy , lot of cross sectoral activities , social networks
- Market or local economy ?
- Actors Intentions

Different with the effects of the OLP on the territory ? *Real strategic choices ? or intentions ?* 

#### b. Discussion

Two synthetic factors are considered :

The first one is linked to the systems logic (governance),



development logic

Territorial : Rural development logic

the second one is linked to the *dynamics*, i.e. the step of development of the project (initiative). Not only the age of the project, since many projects are constructed on old products that are renewed on the basis of a technological compromise between tradition and innovation. The stakes are in the first case to create and develop and in the second case to manage the system, improve it and protect it from the threats.

Those are archetypes : the pure archetypes don't exist in reality All systems are a combination of the three types :

#### Variables lying behind the logics

Logia	Territerial lesis	Contours 1 10 mile	Componente la si
Logic	Territorial logic	Sectoral logic	Corporate logic
	Several firms negotiating	Several firms in the same	ONE firm or several
	with each other most on a	sector negotiating with	firms not negotiating
V	territorial basis in formal	each others in formal or	
	or informal contracts and	informal contracts and	
Dynamics	institutions	institutions	
	High degree of	High degree of	
	organisation at the spatial	organisation in the supply	
	level : local institutions	chain	
	and high cross sectoral	Rooted in the land (by the	
	relationships	code of practices), but	
	_	weak links with the local	
		institutions and local	
		economy (cross sectoral)	
Production and sales	Diversification	Specialisation and product	Marketing management
management regulation ?	Cross sectoral	differentiation	on substitutes ?
6 6	Goods bundle (Mollard &		(PDO/Non PDO)
	Pecqueur)		``´´´
Organisation of the actors	Vertical co-operation - co-	Local Co-operation - Co-	No co-ordination
C	ordination	ordination	
Codes of practices	Focused on maintaining	Focused on the product	Marketing characteristics
Technical mode of	the rural life and diversity	specificity	J
production	5	1 2	
Patrimony	Territorial patrimony	Product patrimony	Portfolio
2	1 2	1 2	Trademark value
Specialisation on OLP"?	No : The OLP production	Yes	No specialisation
1	and marketing is linked	Most of the firms are	PDO is a often a market
	with other local activities	specialised in OLP	opportunity
	(even non food)	1	11 5
Anchorage degree	Firms cannot move away	Firms cannot leave the	Firms are flexible
		sector	
Objectives, intentions of the	To develop the territory	To develop the product	To develop the firm
systems	Maximize Added Value	and the value of the	Maximize Profit
-	Survive	product	Value of the firm

<u>c Final typology</u> NB : the numbering has been changed in order to reach a more logic presentation !!

Logic	Territorial logic	Sectoral logic	Corporate logic
Dynamics	Several firms negotiating with each other most on a territorial basis in formal or informal contracts and institutions	Several firms in the same sector negotiating with each others in formal or informal contracts and institutions	ONE firm or several firms not negotiating
Emergent Developping	Ι	III	V
systems	Piment d'espelette	Pelardon	UK examples
Stake : to develop	Beurre d'Echiré		
			NL : Campina Melkouni
			(Nord Hollandse
			Edammer)
Developped systems	II	IV	VI
Stake : to manage and	Nyons (+++)	Parmigiano	Beurre Charente Poitou
defend	Comté (+)	Roquefort	Peza Olive Oil
	Etivaz (coop fermiers	Gruyère suisse	
	Laguiole (++)	Parma Ham	

# d The breakdown of the WP5's case studies into the archetypes NB : OLP systems' Numbering is changed !

Country	Name of the product	Product	Denomination	Area of production	level of development of the system (novel / estabilished)	Governace ( Territorial / Sectoral / Individualism )	Archetype system (1-6)
France	Taureau de Carmague	Beef meat	PDO	France region: Camargue	Developing	Territoral	I
Italy	Tuscany Olive Oil	Olive Oil	IGP	The Region of Tuscany	Developing	Territoral	l I
Italy	Ciliagia di Lari	Fruit	OLPs	Part of Pisa Province	Developing	Territoral	l I
Spain	"C" de Calidad Alimentaria	27 food products	Collective brand	The region of Aragón	Developing	Territoral	I
Switzerland	Etivaz cheese	Cheese	PDO	Switzerland-Pays d'en Haut	Developed	Territoral	II
UK	Specially Selected Scotch Beef	Beef meat	PGI	Scotland	Developing	Sectoral	III
Germany	Schrobenhausener asparagus	Vegetable	Collective brand	Germany-Bavaria	Developing	Sectoral	III
Italy	Cured Pork Piacenza (Coppa, Salame e Pancetta Piacentina)	Pork meat	PDO	The Province of Piacenza	Developing	Sectoral	Ш
Portugal	Terrincho cheese	Cheese	PDO	North-eastern Portugal-Tras os Montes	Developing	Sectoral	Ш
Portugal	Azeite Trás-os-Montes olive oil	Olive oil	PDO	North-eastern Portugal-Tras os Montes	Developing	Sectoral	III
Spain	Designation of Origin Cariñena	Wine	DO	The region of Aragón, Provice Zaragoza	Developed	Sectoral	IV
France	Roquefort cheese	Cheese	PDO	France region: Midi Pyrenees	Developed	Sectoral	IV
Italy	Culatello di Zibello	Pork meat	PDO	Part of Parma Province	Developing	Corporate	V
UK	Beacon Fell-Lancashire cheese	Cheese	PDO	The Fylde area of Lancashire	Developed	Corporate	VI
Germany	Bavarian Beer	Beer	PGI	Germany-Bavaria	Developed	Corporate	VI

#### **Observations** :

If we are to find very synthetic variable to produce archetypes, several simple variables must be combined in the key variables, so let us try to have a multifactoral reasoning.

1. Question about "individualistic governance", since the concept of governance refer in my opinion to a network where nobody of the actors has the dominating power. We should then rather speak about "governance" versus individual management (where a "channel captain" or a single enterprise has the decision power) or better corporate governance?

2. If we keep this key variable (governance), a solution would be to have a gradation :

1. "territorial governance" 'where decision makers are supported by local institutions and share a common interest with local actors (see Andrea's tables) ;

2. "Sectoral governance", where an interprofessional body (or any kind of "filière coordination") has the power but where actors are driven by pure market logic, while coordinating with each others.

3. Corporate governance (including the "enemy" stressed by Angela (!)

3. Size of *markets* variable is not strong enough to distinguish the systems. "*market scale*" : the real problem is not the *size*, but the kind of relation between the system and the global market (niche and local market or connection with the global market, no matter of size). How to face the competition on the world level. There are small systems able to export their products and big systems producing no value and having difficulties to export. This is true.

4. *Novel status / versus established status* The main argument is linked to the reputation, which is mentioned as a crucial issue for small systems, together with "innovation freedom", which is supposed to be higher in novel systems. This argument is quite good, but not sufficient. Many systems are old but must be reconstructed, so the stakes are also on production methods, project, etc..

5. Market performance is a result and not an explicative variable.

6. Focus on the degree of organisation of the system : is the Supply Chain well structured ? Are actors well skilled ? etc.

#### Conclusion

The archetype needs to be based on two simple variables that encapsulate 'extreme' or 'ideal' types of OLPs (not necessarily existing empirically), that allow for meaningful hypotheses to be developed about other characteristics these OLPs may have as well as hypotheses about the likely evolution of these OLPs in the face of certain policy and market adjustments.

So what are the objectives of the public policy ?

#### In this view,

1. The first axis would reflect the **polarity between territorial governance** (rural development, local economy, small communities, survival in the globalization context) and the **pure market** (individual decision maker, market driven strategy, innovation freedom). In between we find the sectoral governance. The *organisation issue*, raised by Giovanni can be included in this variable, as *type of organisation* (strong territorial organisation and skills  $\rightarrow$  strong sectoral organisation  $\rightarrow$  weak organisation. Territorial OLPs have strong relation with local-regional institutions, have interest in local economy (see Andrea tables). Mixed governance OLPs may be rooted in the land by their codes of practices, but have necessarily no strong relationship with local institutions and concern.

2. The second axis would reflect the stage of development of the system

### 2.2. Strenghts and weaknesses of the OLPs

### Strenghts and weaknesses for the OLP archetypes

Private good (Market) / Public good (civic objectives) Strenghts and weaknesses from the point of view of the systems Strenghts and weaknesses from the point of view of the public sustainability policy

	Strengths	Weaknesses
OLP system I	Good image inside the region for connoisseurs	Difficult to cope with supermarkets
<b>Developing / Territorial</b>	Links with traditions, authenticity : high	Weak image outside the region
	High potential communication on the links with terroir /	No much financial means
	tradition	Lack of professional skills
	Potential for Support in local community	
OLP system II	Proximity with consumers	Difficult to innovate
Developed / Territorial	Good relationships with local policy makers, financial	
	supports,	
	Synergetic relations with local economy : cost savings	
OLP system III	Good image	Lack of solidarity towards supermarkets behaviour
<b>Developing / Sectoral</b>	Well defined OLP, often sufficient volumes	Limited volumes : difficult to export outside the region and the
		country
		Gap between image and reality
OLP system IV	Volumes	Difficult Innovation policy
Developed / sectoral	Sometimes well renown brand	Difficult product differentiation (lack of leeway in the system)
	Accessibility to mass markets	Processors may have too much power on the upstream
	Collective discipline	
	Financial means (to do research, promotion,)	
OLP system V	Good sense of innovation, management, flexibility	No social networks
<b>Developing / corporate</b>		Weak commitment of the producers
		Sometimes danger due to low juridical recognition :
OLP system VI	Volumes	Hard competition
<b>Developed / Corporate</b>	Accessibility to mass markets	No collective discipline ?

#### 2.3 NEEDS

#### 1. Needs of the whole OLP system

Adapt the europan hygiene regulations to small sized firms

#### 2. Needs according to the governance logic

Needs of the territorial governance	
Needs of the sectoral governance	
Needs of the coporate governance systems	

#### 3. Needs according to the development stage

Needs of the developing systems	Initial research development programme Research & innovation : combining tradition and modernity, establish the link with terroir
Needs of the developed systems	Research on quality improvement : "deluxe research" Research on "Crus" , quality improvement Combining technological quality and marketing quality Cost saving

#### 4. Needs according to the systems (the numbering is changed !)

	Needs	Variable yes/no
OLP system I Developing / Territorial	Rural Development policy in a broad sense (measure 9) Leader initiatives to be developed Support local organisations Support to artisanal / handicraft activities Status of farmers as rural enterprises (fiscal treatment, Simplify the access to complementary activities (pluriactivity) no matter if you are farmer or not Access to subsidies easier Develop local infrastructures Support promotion inside the region Control the growth (with respects to production modes and market balance) Difficult to cope with supermarkets Weak image outside the region No much financial means Lack of professional skills	
OLP system II Territorial / developed	Improving marketing skills Is short of supply a problem ? Risk of intensification with environmental externalities Risk for external investment : "disneylandisation" of the countryside, increase the property prices (land prices, house prices, Preserving the local identity Avoid internal imitations of the non protected products <i>Difficult to innovate</i>	

	Support promotion outside the region	
LP system III	Develop strong quality assurance systems including the	
Developing / Sectoral	supermarkets (EDI technology,)	
	Support project development consultancy for a	
	recognition as Quality sign	
	Develop good relationships in the Supply Chains	
	Support the elaboration of CoP	
	Technical research for improvement of CoP	
	Support structural investments (slaughtering	
	Lack of solidarity towards supermarkets behaviour	
	Limited volumes : difficult to export outside the region	
	and the country	
	Gap between image and reality	
OLP system IV	International protection of the name	
Developed / sectoral	Strenghten Interprofessionnal governance on quality and	
	quantity,	
	Improve market power towards supermarkets	
	Limit the antitrust actions	
	Improve the market orientation Risk of intensification with environmental externalities	
	Risk of intensingation with environmental externalities	
	Difficult Innovation policy	
	Difficult product differentiation (lack of leeway in the	
	system)	
	Processors may have too much power on the upstream	
	riocessors may have too much power on the upstream	
OLP system V	Develop product branding	
Developing / corporate	Support promotion outside the region	
<b>3 1 1</b>	Develop strong quality assurance systems including the	
	supermarkets (EDI technology,)	
	Support project development consultancy for a	
	recognition as Quality assurance and quality signs	
	Support the elaboration of CoP	
	Technical research for improvement of CoP	
	Support structural investments (slaughtering	
	No social networks	
	Sometimes : weak commitment of the producers	
	Sometimes danger due to low juridical recognition	
OLP system VI	In general not PDO-PGI :	
Developed / Corporate		
	Freedom to innovate and to imitate and manipulate	
	identities	
	Simplification of the system	
	Lighten the CoP	
	Easy access	
	Risk of intensification with environmental externalities	
	Commitment of the producers	
1	Hard competition	
	No collective discipline ?	

### Impact of scenarii

(If we say a scenario is threatening a system, it means this system may not continue) Numbering for OLP systems is changed !!

	Scenario 1	Scenario 2	Scenario 3	Scenario 4
	CAP reform won	Liberalisation without rules won	Cork conference approach won	Regionalism won
Main features	Decoupling Quotas removed	No rules on protection besides private trademarks Anti trust laws win	More money for Rural Development (LEADER initiatives) Regionalisation in the definition of the implementation of the CAP (definition of priorities)	Regulation : yes Subsidiarity at the regional level
OLP system I	Not favourable because of low means Status not changed Some diversification not significant No specific measures for infrastructure	Free competition Charismatic Leaders , on niche markets Organised clubs	Benefit from LEADER initiatives because they support local support and investments LEADER support also non professional and non agricultural Promotion local skills Very flexible at the local level for the implementation Local	The richest regions win The risk is for other regions to abandon support. Political change in the region leads to decrease → Uncertainty, no continuity
OLP system II	Some pillar II founds available for training, but not very significant Selling the rights could have bad consequences on territorial organisation. Incentive for OLP producers ? light growth because constraints are strong (because the mass products are not attractive any longer )	Depends of the richness of the region on the basis of the regional market Civic interest of the entrepreneurs (not sustainable)		Not threatened , no encouraged
OLP system III	Decoupling encourages new SC structure, this might lead to better organisation of the SC, but the producers do all the work, depends of the actors Some founds under pillar II, not much International protection not	Quality assurance systems Developing good relationships between the SC / subcontracting Key individuals Incorporation		Support is not given : negotiated with the initiator, region can put conditions Not supported byt the regions, who tries to pull it to territorial logic

	relevant		
OLP system IV	Helped by Strong international protection, but decoupling threatens this it create a desequilibrium Concentration of producers in more efficient area, threatens relationships in the SC Bad for the environment More sectoral	Only big OLP with trademarks may survive Risk of intensification in less developed countries	Same as system II
OLP system V	Implications are similar to system II regarding SC coordination ?? contracts between firms and producers to ensure the supply	Favourable scenario Sub-contractors for Supermarkets brands PDO-Imitations through the firms	Legitimacy conflicts Regions don't help an individual firm Those systems are not favoured When several firms apply, it can be negotiated
OLP System VI	OLP have to find new suppliers , on contract basis Situation a bit better than III	Very favourable ++ The most suited to Sc. 2	The developed and corporate can be sponsored by The firm well established in the region can be an help for the region

# **3. Work planning** Decisions taken

Task	Who is responsible	Deadline
Meeting minutes and decisions	Bernard and Bertil	16 septembre
Final reply from the experts and their exact titles (to be	Erik, Filipo, Giovanni, Andrea,	
put in the programme)	Angela	
To produce official letters to experts and to invited	Bertil	15 september
lecturers to be sent to inviting people		
To send it	Bertil, Erik, Filipo, Giovanni,	17 september
	Andrea, Angela	
Implications of the scenarios on OLP systems	Angela-Filipo (1)	17 septembre
	Bertil-Luis Miguel (2)	
	Giovanni-Andrea (3)	
	Dominique-François (4)	
Draft OLP systems/scenarios/implications	Bertil	25 september
Recommendations		
Table Breakdown of the dolphiners in Workshops	Filipo	15 september
Structure for case study narrative paper sent to partners	Filipo-Angela	17 september
with deadline 6 october		
OLP report in countries	partners	6 october
Summary of the final tasks and deadlines	Bertil	30 september
Presentations sessions 1, 2, 3 on power point	Filipo, Dominique, Bertil	6 october
Papers sessions 1 (presentation, experts, debates)	Filipo, Angela, Luis Miguel	30 october
Papers sessions 2 (presentation, experts, debates)	Dominique, Giovanni, Andrea,	30 october
	François	
Papers sessions 3 (presentation, experts, debates)	Bertil	30 october
To produce the progress reports	All partners	15 november
To produce the parts of the technological implementation	All partners	30 november
plan		
To produce the D7	Bertil	30 november
To produce the D8	Bertil	30 november
To produce the final consolidated report	Bertil	30 Jannuary